

**Board Meeting**

June 18-19, 2002

**Agenda Item****Attachment 1**

To request a Time Extension (TE) or Alternative Diversion Requirement (ADR), please complete and sign this form and return it to your Office of Local Assistance (OLA) representative at the address below, along with any additional information requested by OLA staff. When all documentation has been received, your OLA representative will work with you to prepare for your appearance before the Board. If you have any questions about this process, please call (916) 255-2555 to be connected to your OLA representative.

Mail completed documents to:

California Integrated Waste Management Board  
Office of Local Assistance, MS 8  
8800 Cal Center Drive  
Sacramento CA 95826

**General Instructions:**

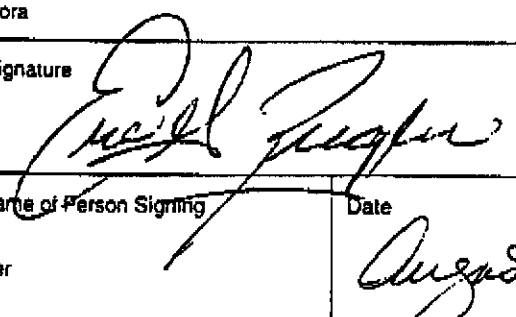
For a Time Extension complete Sections I, II, III-A, IV-A, and V.

For an Alternative Diversion Requirement complete Sections I, II, III-B, IV-B and V.

**Section I: Jurisdiction Information and Certification**

*All respondents must complete this section.*

I certify under penalty of perjury that the information in this document is true and correct to the best of my knowledge, and that I am authorized to make this certification on behalf of:

Jurisdiction Name City of Glendora		County Los Angeles	
Authorized Signature 		Title City Manager	
Type/Print Name of Person Signing Eric G. Ziegler	Date August 30, 2001	Phone (626) 914-8201	
Person Completing This Form (please print or type) Dianne Walter		Title Assistant Planner and Recycling Coordinator	
Phone (626) 914-8218	E-mail Address dwalter@ci.glendora.ca.us	Fax (626) 914-9053	
Mailing Address 116 East Foothill Boulevard	City Glendora	State CA	ZIP Code 91741

## Section II—Cover Sheet

This cover sheet is to be completed for each Time Extension (TE) or Alternative Diversion Requirement (ADR) requested.

### 1. Eligibility

Has your jurisdiction filed its Source Reduction and Recycling Element, Household Hazardous Waste Element, and Nondisposal Facility Element with the Board (must have been filed by July 1, 1998 if you are requesting an ADR)?

☐ No. If no, stop; not eligible for a TE or ADR.

☒ Yes. If yes, then eligible for a TE or ADR.

### 2. Specific Request and Length of Request

Please specify the request desired.

☒ Time Extension Request

Specific years requested 2002-2003

Is this a second request? ☒ No ☐ Yes Specific years requested                       
(Note: Requests for an additional extension will need to address why the jurisdiction's efforts to meet the 50% goal by the end of the first extension were not successful.)

☐ Alternative Diversion Requirement Request (*Not allowed for Regional Agencies*).

Specific ADR requested                     %, for the years                     

Is this a second ADR request? ☐ No ☐ Yes Specific ADR requested                     %, for the years                     

(Note: Requests for an additional ADR will need to address why the jurisdiction's efforts to meet 50% by the end of the first ADR period were not successful.)

**Note:** Extensions may be requested anytime by a jurisdiction, but will only be effective in the years from January 1, 2000 to January 1, 2006. An original request for a TE/ADR may be granted for any period up to three years and subsequent requests for TE/ADR may extend the original request or be based on new circumstances but the total number of years for all requests cannot total more than five years or extend beyond January 1, 2006.

### **Section IIIA—TIME EXTENSION**

Within this section, discuss your jurisdiction's progress in implementing diversion programs that were planned to achieve 50%. Provide any additional information that demonstrates "good faith effort." The CIWMB shall determine your jurisdiction's progress in demonstrating "good faith effort" towards complying with AB 939. Note: The answers to each question should be comprehensive and provide specific details regarding the jurisdiction's situation.

*Attach additional sheets if necessary—please reference each response to the appropriate cell number (e.g., IIIA-1).*

1. Why does your jurisdiction need more time to meet the 50% goal? Describe why SRRE selected programs did not achieve 50% diversion. Identify barriers to meeting the 50% goal and briefly indicate how they will be overcome.

The City has implemented all selected SRRE programs. A number of key programs were designed to divert significant amounts of material included residential curbside collection of recyclable materials and green waste, multi-family drop-off locations, and support and training for local businesses to encourage at-source separation. Although the selected programs ensured achievement of the 25% diversion goal, they have not been able to meet the 50% requirement and it became apparent that the City would need to review and implement one or more of the alternative programs identified in the SRRE to meet the 50% goal. The main barrier to meeting the 50% goal appears to be the voluntary nature of the key selected programs. This issue became an important factor in new program selection criteria.

The City hired a consultant in 1997 (in partnership with two neighboring cities, Azusa and Covina) to research the feasibility of alternative strategies included in the SRRE. The resulting program suggestions developed by the consultant as well as other programs presented by the City's exclusive franchised hauler, Athens Services, were presented to the community at numerous community workshops and to the City Council. The final program selected by the Council was to send all the community's waste including residential, multi-family and commercial waste (with the exception of residential greenwaste) to a material recovery facility (MRF) for separation and processing of recyclable material to meet the 50% goal. The development of this program and completion of the contract for MRF processing 100% of the City's waste took approximately 1 year longer than anticipated. The City faced a number of barriers in this process, not the least being the fact that the City had an exclusive 5 year evergreen contract with the present hauler which hampered efforts to come to a fair rate structure. The hauler refused to allow the City to review their records to determine if baseline costs were being accurately charged. This left the City in a difficult position and various surveys of surrounding cities had to be conducted and evaluated to determine a fair rate.

The contract was signed on November 28, 2000 and was implemented January 1, 2001. These delays will make it impossible for the City to meet the 50% diversion goal by 2000. The MRF began processing the entire City generated waste stream handled by the exclusive franchised hauler on January 1, 2001. The City is now reviewing the results of the first two quarters of MRF processing. Reports provided indicate a diversion rate of approximately 40%, which is below the anticipated level needed to achieve compliance. The City is planning a series of meetings with the MRF operator focused on the goal of increasing the diversion rate. A new waste characterization study may be required as part of the process.

In addition to the delay in implementing the MRF contract and fine-tuning the MRF operation, the Waste Board's recent decision at their July 25-26, 2001 meeting, as noted in Section IIIA. 2, to retroactively include all materials placed in the unclassified landfill gravel pits of Cal MAT Reliance Pit #2 and Nu Way as disposal has further reduced the City's diversion rate. The new policy reduced the City's 2000 diversion percentage from 34% to 22%, a 12% reduction. Based upon this new Waste Board decision, the City must begin to investigate ways to restrict material from flowing into these gravel pit reclamation projects. Time will be needed to explore options such as a C&D recycling ordinance for City Council review. If the City decided to require recycling of all C&D material, a number of issues would need to be resolved on how to monitor and control compliance with the regulation, including additional staff and possible fines for non-compliance.

Implementing these two programs to the point where they are meeting the annual diversion rate of 50% is expected to take approximately 2 years.

**2. Why does your jurisdiction need the amount of time requested? Describe any relevant circumstances in the jurisdiction that contribute to the need for a Time Extension.**

The City has requested a two year extension of the deadline for achieving 50% diversion due to several circumstances. Due to the delays in implementation of the MRF contract, the City did not begin processing materials through the MRF until January 1, 2001. The first two quarter reports for 2001 from the MRF operator indicate that the MRF is only diverting approximately 40% of the City's waste. Additional time will be needed to work with the MRF operator to increase the diversion rate to a level which will result in a 50% annual reduction in disposal. A new City-wide waste characterization study may need to be conducted and evaluated as part of this process. Due to the fact that there are unknown variables which may need to be addressed as part of this process, the City expects to take the remaining months of 2001 to adjust the MRF process. It will therefore be impossible for the City to achieve compliance in the reporting year of 2001, which triggers the need to request an extension to the reporting year of 2002.

In addition, the City has recently learned that the Waste Board, at their July 25-26, 2001 meeting, voted to require all material placed in Cal Mat Reliance Pit #2 and Nu Way gravel pit remediation programs to be classified as disposal. This change has reduced the City's 2000 diversion rate from 34% to 22%. The City will need to utilize the remaining months of 2001 to address this major construction and demolition waste issue. One possible option may be consideration of an ordinance requiring all recyclable material generated by construction and demolition projects in the City. However, the complexity of issues which would need to be reviewed, including staff time for monitoring, and education, and possible fines will take at least 6 months to complete.

**3. Describe your jurisdiction's Good Faith Efforts to implement the programs in its SRRE.**

The City has implemented all selected SRRE programs. When it became apparent that the selected programs would not achieve the 50% goal, staff began a process to select alternatives. The City joined neighboring cities of Azusa and Covina in 1997 to hire the consultant firm of Eco-Nomics to prepare a feasibility study for alternative programs. The study was completed in 1998. In response to the study, the City's exclusive franchised waste hauler prepared their own set of alternative programs. The City Council selected the Athens MRF proposal to process 100% of the City's waste in order to achieve the 50% mandate. This would eliminate the "voluntary" recycling component which was the major stumbling block in the selected SRRE programs. After the MRF program was selected, negotiations were initiated for the new contract with Athens. This process took much longer than expected, triggering the need to request an extension.

**4. Provide any additional relevant information that supports the request.**

Self haul continues to have a significant impact on the City's ability to meet the 50% diversion rate. In the year 2000, self haul accounted for 16% of the City's disposal tonnage. Implementing an ordinance requiring C&D recycling is only one tool to encourage self haul recycling. Another potential program that has been discussed in the past is the creation of a JPA with neighboring cities to develop a local composting facility which would include woodwaste and greenwaste drop off. The City will continue to work with neighboring cities to explore creative solutions to the self haul issue.

**Section IIIB—ALTERNATIVE DIVERSION REQUIREMENT**

Within this section, discuss your jurisdiction's progress in implementing diversion programs that were planned to achieve 50%. Provide any additional information that demonstrates "good faith effort." The CIWMB shall determine your jurisdiction's efforts in demonstrating "good faith effort" towards complying with AB 939. Note: The answers to each question should be comprehensive and provide specific details regarding the jurisdiction's situation. Attach additional sheets if necessary—please reference each response to the appropriate cell number (e.g., IIIB-1.).

**1. Why does your jurisdiction need an Alternative Diversion Requirement? Describe why SRRE selected programs did not achieve 50% diversion. Identify barriers to meeting the 50% goal and briefly indicate how they will be overcome.**

n/a

**2. Why is your jurisdiction requesting an Alternative Diversion Requirement in lieu of a Time Extension?**

n/a

**3. Describe your jurisdiction's Good Faith Efforts to implement the programs in its SRRE.**

n/a

**4. Describe any relevant circumstances in the jurisdiction that contribute to the need for an ADR. Provide any relevant information that supports the request.**

n/a

# **Section IV A—PLAN OF CORRECTION**

**A Plan of Correction is required by PRC Section 41820(a)(6)(B). The plan is fundamentally a description of the actions the jurisdiction will take to meet the 50% goal by the expiration of the Time Extension.**

*Attach additional sheets if necessary.*

Residential %		47.6%	Non-residential %		52.4%
PROGRAM TYPE <small>Please use the Board's Program Types. The Program Glossary is online at: <a href="http://www.ciwmmb.ca.gov/LGCentral/PARIS/Conns/Reduce.htm">www.ciwmmb.ca.gov/LGCentral/PARIS/Conns/Reduce.htm</a></small>	NEW or EXPAND	DESCRIPTION OF PROGRAM	FUNDING SOURCE	DATE FULLY COMPLETED	ESTIMATED PERCENT DIVERSION
7000-FR-MRF	NEW	All residential, multi-family and commercial waste, with the exception of residential greenwaste, has been processed at a MRF beginning on 1/01/01 to divert recyclable materials away from landfills. The program replaces the existing residential curbside program. Prior to this time, there was no commercial diversion with the exception of voluntary commercial recycling. The MRF process must be fine-tuned to increase diversion to meet the 50% annual goal. This fine-tuning process is expected to be complete by 1/01/03.  The City has hired a consultant to assist in further contract negotiations with the exclusive franchise hauler /MRF operator to ensure that the estimated goal is achieved.	rate payers and City budget	6/03	16%
6020-PI-ORD	Expand	The City will prepare an ordinance modeled after the Los Angeles County proposed C&D ordinance. In order to ensure compliance with the proposed ordinance, monitoring and reporting requirements would be included as part of the plan check and construction process. Fines may be included for non-compliance.  The City will also be working with construction companies that headquarter or operate in the City to improve the proper reporting of jurisdiction origin.	City	6/03	12%
Total Estimated Diversion Percent From New and/or Expanded Programs					28%
Current Diversion Rate Percent From Latest Annual Report					22%

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		Total Planned Diversion Percent Estimated	50%
PROGRAMS SUPPORTING DIVERSION ACTIVITIES			
PROGRAM TYPE	NEW or EXPANDED	DESCRIPTION OF PROGRAM	DATE FULLY COMPLETED
5020-ED-OUT	EXPANDED	If the City adopts a C&D recycling ordinance, educational brochures and information will be prepared and provided as part of the building permit process.	6/03



#### Section IV B—GOAL ACHIEVEMENT

**Goal Achievement describes the activities the jurisdiction will use to achieve the ADR. Attach additional sheets if necessary..**

Residential %		Non-residential %			
PROGRAM TYPE	NEW or EXPAND	DESCRIPTION OF PROGRAM	FUNDING SOURCE	DATE FULLY COMPLETED	ESTIMATED PERCENT DIVERSION
Please use the Board's Program Types. The Program Glossary is online at: <a href="http://www.ciwmmb.ca.gov/LG/Central/PARIS/Codes/Reduce.htm">www.ciwmmb.ca.gov/LG/Central/PARIS/Codes/Reduce.htm</a>					
		Total Estimated Diversion Percent From New and/or Expanded Programs			
		Current Diversion Rate Percent From Latest Annual Report			
		Total Planned Diversion Percent Estimated			

## PROGRAMS SUPPORTING DIVERSION ACTIVITIES

PROGRAM TYPE	NEW or EXPAND	DESCRIPTION OF PROGRAM	DATE FULLY COMPLETED

**Section V – PARIS**

Office of Local Assistance staff will be reviewing your Jurisdiction's Planning Annual Report Information System (PARIS) database printout as part of the evaluation of your request. Should the Jurisdiction have updates or revisions to the program implementation from the latest Annual Report submitted to the Board, please attach to the application the Jurisdiction's PARIS database printout showing updates or revisions.

*Contact your Office of Local Assistance Representative at (916) 255-2555 for a copy of PARIS, or go to the Board's website at [www.ciwinb.ca.gov/LGCentral/PARIS/](http://www.ciwinb.ca.gov/LGCentral/PARIS/).*